

NEW YORK STATE
OFFICE OF CHILDREN AND FAMILY SERVICES
**SUPERVISION AND TREATMENT SERVICES FOR JUVENILE PROGRAM (STSJP)
SFY 2014-2015 ANNUAL PLAN**

STSJP Plans are due to the Office of Children and Family Services (OCFS) by 7/11/2014

Plans should be submitted to: ocfs.sm.stsjp@ocfs.ny.gov

Please ensure that the title "Supervision and Treatment Services for Juveniles Plan" and your county name in the subject field to facilitate the timely review of your STSJP Plan.

Please direct any STSJP Plan questions to either;

Johnne.Johnson@OCFS.ny.gov PH. 518-486-4665

Cara.Korn@OCFS.ny.gov PH. 518-408-3999

COUNTY INFORMATION	
NAME OF APPLICANT COUNTY, COUNTIES OR JURISDICTION: Columbia County	
LEAD AGENCY FOR STSJP SUBMISSION: Columbia County DSS	NAME OF CONTACT PERSON: Deborah Amerling
CONTACT PERSON'S PHONE NUMBER: 5188289411	CONTACT PERSON'S E-MAIL ADDRESS: 10a151@dfa.state.ny.us

STSJP SFY 2014 - 2015	
SFY 2014-2015 Starting County Detention Allocation amount	\$ 187,673
SFY 2014-2015 County STSJP Allocation amount	\$ 40,000
SFY 2014 -2015 County Detention Allocation being shifted	\$ 25,000
Total SFY 2014-2015 STSJP Reimbursement Allocation amount	\$ 65,000
Maximum STSJP Reimbursement amount for a 2014-2015 Plan	\$ 105,300
SFY 2014-2015 STSJP State Share amount	\$ 40,300
SFY 2014-2015 STSJP County Share amount	\$ 24,700
SFY 2014-2015 Revised County Detention Allocation amount	\$ 162,673
TOTAL COUNTY OBLIGATION:	\$ 24,700

SECTION ONE – Analysis of Communities

Provide an analysis that identifies the neighborhoods or communities from which the greatest number of juvenile delinquents and persons in need of supervision (PINS) are remanded to detention or residentially placed. Note any communities or neighborhoods that are different than in last year's plan. Please ensure that your identification of target areas or populations is clearly highlighted in your plan.

*Columbia County Youth admitted to detention

	2010	2011	2012	2013	2014, (6/30/14)
Total Youth					
(secure, non secure, mixed)	25	10	22	18	5
Non Secure only	21	8	18	15	5
Secure	1	1	4	3	0

Columbia County JD/PINS Placements

	2010	2011	2012	2013	2014 (6/30/14)
Family Foster Care	3	0	1	1	0
Facility (Inc Group Home)	15	9	14	17	0

Inpatient Diagnostics - JD/PINS

	2010	2011	2012	2013	2014 (6/30/14)
	11	1	9	11	1

Columbia County has reduced its first time placement rate from a high of 6.8 in 2010 to a low of 2.9 in 2012. However, the county remains significantly above the New York State rate of 1.7 and continues to be ranked with other high first time placement rate counties. In addition, a disproportionate percentage of placements have involved African American families who reside within the Hudson City School District (HCSD). Of the eighteen children who were placed in detention in 2013, 9 children (50%) were biracial or African- American and 12 children (67%) resided within the Hudson City School District at the time of remand. In 2014 to date, five children have been placed in detention. Two were African- American and three resided in the Hudson City School District at the time of remand.

The racial disparity continues to be evident in the placement data. Of the nine JD/PINS children placed in foster care in 2013 six were African American or biracial and five resided in a residential or group home level of foster care. In 2014 to date (6/30/14) no JD/PINS children have been placed in foster care.

Hudson is a small rural city with significant challenges. According to the 2000 census, 36 percent of all Hudson families with children and 50 percent of families with children under the age of five live below the poverty level. Households headed by single females are even more impoverished at 54 percent.

There is limited local transportation which creates barriers to service access. Lack of affordable housing and employment opportunities also contribute to an economically distressed community.

The Hudson High School graduation rate of 59 percent falls well below the New York State standard of 80 percent. The dropout rate for the class of 2012 was 22% up from 16.4% for the class of 2011. Columbia County has a higher than New York State average for index values on both the youth drug and alcohol consequences index. In 2009, the Hudson City School District had a high number of reported school violence incidents which included intimidation, harassment, menacing, or bullying.

Despite the many challenges experienced within the HCSD and the community at large there exists many strengths. The HCSD was the recipient of a Federal DOE "Promise Neighborhood" planning grant. This grant provides the community with many opportunities including but not limited to collecting, analyzing, and using data for decision making, learning, improvement and accountability; school reform; creating a complete continuum for children to successfully transition to college and career; integrating funding streams; enhancing early learning opportunities; building effective partnerships, and increasing youth participation in the arts and humanities community.

Columbia County has a rich history of collaboration amongst its human service providers. The Children's System of Care Collaborative is an example of county wide planning efforts addressing comprehensive services for children and families. A strong core of service providers have been focused on placement and detention reduction since the year

2000. Columbia County is currently participating in a regional juvenile justice consortium along with Albany, Schenectady, and Rensselaer Counties. The Capital Youth Justice Team partners are committed to overcoming issues, challenges, and barriers in the juvenile justice system. Recently the Consortium applied for and received a grant which will support the work of the Consortium After Care Committee along with the Vera Institute to improve re-entry, planning, coordinating and services for justice involved youth

Additional priorities include reducing the over representation of African-American and biracial children and families within the Columbia County child welfare system, particularly with detention and residential placement.

Columbia County is partnering with OCFS in a Disproportionate Minority Representation Initiative. Through this initiative the County has engaged in two race equity learning exchanges. One designed for community leaders and the second focused on Columbia County DSS staff. The over representation of African American children continues in both detention and JD/PINS placements.

In 2012 Columbia County Data demonstrates the following black disparity rates. For unique children in SCR reports Columbia County's ratio increased from 2.7 in 2011 to 3.2 and is ranked in the high disparity category. For unique children in indicated SCR reports Columbia County's ratio remained the same from 2011 to 2012 at 4.6 but is currently ranked in the extreme disparity category. For unique children admitted to foster care Columbia County's ratio decreased from 7.8 to 6.5 but is still included in the extreme disparity ranking for NYS counties. Lastly, for unique children in foster care Columbia County's ratio increased from 3.6 to 7.2 and is currently ranked in the extreme category.

SECTION TWO – Description of Services and Programs to be Funded

List the name of each service and program who you expect will received STSJP funds, along with the projected amount of STSJP funds to be used for each: As a Guide to providing the information needed to properly review your plan, please provide programmatic information in the format listed below;

- Provide the Name of the Provider of the Service/Program.
- The Amount of any Juvenile Detention Services funds projected to be spent for STSJP Services.
- The communities and types of youth targeted.
- The projected number of youth that will be served.
- Answer a series of Demographic questions

“Please enter each program individually, and if you have more programs than the form accounts for, please use the addendum supplied with this document.”

Columbia County will utilize the \$40,000 STSJP allocation and \$25,000 from Columbia County detention allocation to provide for a full time school based worker to provide ongoing services under the Family Support Services Program currently located in the Hudson Middle School along with a summer adventure project, flex funds and a per diem intensive case manager. The full time worker will work with youth from the Hudson Junior and Senior High School to prevent them from entering detention, placement or inpatient diagnostics. The Hudson Family Support Program utilizes strong family engagement approaches including the five core services: family/peer support, respite advocacy, skill building, and enhancing educational opportunities. The goal of family support is to reduce family stress and enhance each family's ability to care for their child(ren). The Hudson Family Support Program operates on the principles of individualized care and recognizing that each child/family is unique in their strenghts and needs.

OCFS-2121 (6/2014)

STSJP Program One	Family Support Services Program operated by MHA of Columbia and Greene Counties	Type of Program (ATD/ATP)	ATD/ATP
The amount of STSJP funds that your jurisdiction will devote to the services from this program?			\$ 65,000

1. What geographic areas has your analysis suggested you target? Hudson City School District
2. What is your Jurisdiction's Projected Number of Youth that will be served by this STSJ Program? 20 targeted youth per year, 10 to 12 families on a case load.
Did the program listed above receive STSJP funds for 2013-2014? If so, provide answer the questions below. If not, please proceed to section "STSJP Program Two".
1. When did the program start using 2013-2014 STSJP funds? 10/01/2013
2. How many slots were created in the program with STSJP funds? 20 youth per year
3. What was the average length of stay for youth in the program or service? 6 months
4. How many youth received services in the program during 2013-2014? 9 youth
For programs intended as alternatives to detention, how many youth in the program experienced each of these outcomes:
1. Successfully completed the program (not re-arrested and appeared in court as directed) 9
2. Did not appear in court when directed to do so 1
3. Were re-arrested before appearing in court 0
4. Moved to detention because of non-compliance with the program or any reason (other than re-arrest or failure to show at court) 0
5. What amount of last SFY allocation for this STSJP Service Program was left unspent: \$ 31,477

STSJP Program Two	Type of Program (ATD/ATP)
The amount of STSJP funds that your jurisdiction will devote to the services from this program?	\$
1. What geographic areas has your analysis suggested you target?	
2. What is your Jurisdiction's Projected Number of Youth that will be served by this STSJ Program?	
Did the program listed above receive STSJP funds for 2013-2014? If so, provide answer the questions below. If not, please proceed to section "STSJP Program Three".	
1. When did the program start using 2013-2014 STSJP funds?	
2. How many slots were created in the program with STSJP funds?	
3. What was the average length of stay for youth in the program or service?	
4. How many youth received services in the program during 2013-2014?	
For programs intended as alternatives to detention, how many youth in the program experienced each of these outcomes:	
1. Successfully completed the program (not re-arrested and appeared in court as directed)	
2. Did not appear in court when directed to do so	
3. Were re-arrested before appearing in court	
4. Moved to detention because of non-compliance with the program or any reason (other than re-arrest or failure to show at court)	
5. What amount of last SFY allocation for this STSJP Service Program was left unspent:	

STSJP Program Three		Type of Program (ATD/ATP)	
The amount of STSJP funds that your jurisdiction will devote to the services from this program?			\$
1. What geographic areas has your analysis suggested you target?			
2. What is your Jurisdiction's Projected Number of Youth that will be served by this STSJ Program?			
Did the program listed above receive STSJP funds for 2013-2014? If so, provide answer the questions below. If not, please proceed to section "STSJP Program Four".			
1. When did the program start using 2013-2014 STSJP funds?			
2. How many slots were created in the program with STSJP funds?			
3. What was the average length of stay for youth in the program or service?			
4. How many youth received services in the program during 2013-2014?			
For programs intended as alternatives to detention, how many youth in the program experienced each of these outcomes:			
1. Successfully completed the program (not re-arrested and appeared in court as directed)			
2. Did not appear in court when directed to do so			
3. Were re-arrested before appearing in court			
4. Moved to detention because of non-compliance with the program or any reason (other than re-arrest or failure to show at court)			
5. What amount of last SFY allocation for this STSJP Service Program was left unspent:			

STSJP Program Four		Type of Program (ATD/ATP)	
The amount of STSJP funds that your jurisdiction will devote to the services from this program?			\$
1. What geographic areas has your analysis suggested you target?			
2. What is your Jurisdiction's Projected Number of Youth that will be served by this STSJ Program?			
Did the program listed above receive STSJP funds for 2013-2014? If so, provide answer the questions below. If not, please proceed to section "STSJP Program Five".			
1. When did the program start using 2013-2014 STSJP funds?			
2. How many slots were created in the program with STSJP funds?			
3. What was the average length of stay for youth in the program or service?			
4. How many youth received services in the program during 2013-2014?			
For programs intended as alternatives to detention, how many youth in the program experienced each of these outcomes:			
1. Successfully completed the program (not re-arrested and appeared in court as directed)			
2. Did not appear in court when directed to do so			
3. Were re-arrested before appearing in court			
4. Moved to detention because of non-compliance with the program or any reason (other than re-arrest or failure to show at court)			
5. What amount of last SFY allocation for this STSJP Service Program was left unspent:			

STSJP Program Five		Type of Program (ATD/ATP)	
The amount of STSJP funds that your jurisdiction will devote to the services from this program?			\$
1. What geographic areas has your analysis suggested you target?			
2. What is your Jurisdiction's Projected Number of Youth that will be served by this STSJ Program?			
Did the program listed above receive STSJP funds for 2013-2014? If so, provide answer the questions below. If not, please proceed to section "STSJP Program Six".			
1. When did the program start using 2013-2014 STSJP funds?			
2. How many slots were created in the program with STSJP funds?			
3. What was the average length of stay for youth in the program or service?			
4. How many youth received services in the program during 2013-2014?			
For programs intended as alternatives to detention, how many youth in the program experienced each of these outcomes:			
1. Successfully completed the program (not re-arrested and appeared in court as directed)			
2. Did not appear in court when directed to do so			
3. Were re-arrested before appearing in court			
4. Moved to detention because of non-compliance with the program or any reason (other than re-arrest or failure to show at court)			
5. What amount of last SFY allocation for this STSJP Service Program was left unspent:			

STSJP Program Six		Type of Program (ATD/ATP)	
The amount of STSJP funds that your jurisdiction will devote to the services from this program?			\$
1. What geographic areas has your analysis suggested you target?			
2. What is your Jurisdiction's Projected Number of Youth that will be served by this STSJ Program?			
Did the program listed above receive STSJP funds for 2013-2014? If so, provide answer the questions below. If not, please proceed to Section Three.			
1. When did the program start using 2013-2014 STSJP funds?			
2. How many slots were created in the program with STSJP funds?			
3. What was the average length of stay for youth in the program or service?			
4. How many youth received services in the program during 2013-2014?			
For programs intended as alternatives to detention, how many youth in the program experienced each of these outcomes:			
1. Successfully completed the program (not re-arrested and appeared in court as directed)			
2. Did not appear in court when directed to do so			
3. Were re-arrested before appearing in court			
4. Moved to detention because of non-compliance with the program or any reason (other than re-arrest or failure to show at court)			
5. What amount of last SFY allocation for this STSJP Service Program was left unspent:			

SECTION THREE – Disproportionality

Provide available information (use objective data or, if none exists, you may provide anecdotal or other information) indicating whether the use of detention or residential placement in your service area shows a significant racial or ethnic disproportionality. What, if any, differences are there from what was noted in last year's plan? Additionally if NO data exists, what measures will your jurisdiction implement to monitor disproportionality? Refer to Section I for DMR analysis

- If such disproportionality exists, describe how the service/programs proposed for funding will address the disproportionality: The Family Support Program's target population is the Hudson City School District . A priority focus is on serving African-American youth and families. Although the foster care population has declined significantly during 2013 and 2014 to date the black disparity ratios have increased. (See Section I data analysis)

SECTION FOUR – Efficacy of the Programs and Services

Provide a description of the proposed services and programs that explain the four listed elements

Please answer the questions below for each of the programs highlighted in Section Two

1. How they will reduce the number of youth who are detained or residentially placed: Provides a strength based family support program that includes utilizing a family team meeting model, family systems education, encourages family involvement, offers peer to peer support through groups. Uses a parent empowerment model, other family supports that include visits to the home and school, transportation to court , appointments and respite. Support to the youth at school and home.
2. How they are family –focused: Using the Family Team Meeting model. Strength based , family empowerment and support. Encouraging family involvement and voice.
3. Whether the services/programs are capable of being replicated across multiple sites: The Family Support Program utilizes best practice family engagement models which can be replicated across all service programs and are supported/encouraged by the Columbia County Systems of Care Committee.
4. If the same plan was used last SFY, were the performance outcomes met and describe the outcomes. yes - Of the 9 families served, 100% of the youth remained at home. Of the 9 families served, 88% satisfactorily engaged in services. As of this time there has been no exit survey conducted since there have been no discharges since the program's inception. However, we are in the process of implementing a questionnaire prior to opening with the family to help us gauge the effects of our service after discharge. 9 of the 9 families have a better understanding of the utilization of community services engaging with the worker on how to access these services by role modeling or having awareness of what is available to the family thus empowering the family to access these services upon discharge.
5. What were the barriers if not met? Late start of program implementation due to hiring and training. Not able to receive FTM training until 2014. Difficulties in getting families to trust and engage.

SECTION FIVE – Justification for the Proposed Programs and Services

The purpose of STSJP funds is to establish supports and services for youth who, absent these services, are likely to be detained or placed. Funds should therefore be clearly targeted to meet the needs of the types of youth who in the past have been admitted to detention or residentially placed. With this specific purpose in mind, describe the demonstrated effectiveness of the proposed services and programs, or provide (in the form) other justification of why you are proposing these services/programs for funding. Please answer the questions below for each of the programs highlighted in Section Two. The family support worker has engaged with the youth and family to encourage them through Family Team Meetings and coordinating community services to identify needs to keep the youth at home and reduce the reliance on detention or residential placement. The worker has helped the family navigate the systems and support them while they safely care for their child at home. The worker has also empowered the youth to help engage them in their school, community and any treatment or services needed.

SECTION SIX – Performance Outcomes

For 2014-2015, provide the projected performance outcomes for your proposed services and programs, being sure to include:

- An estimate of the anticipated reductions in detention utilization and residential placements: Of the 20 families

anticipated to be served during the year (04/01/14-03/31/15), 80% of the youth will remain at home to receive services and avoid detention or residential placement and inpatient diagnostic. There have been no JD/PINS foster placements in 2014 to date(6/30/14) and a 75% reduction in detention placements during the same time frame.

- Other projected positive outcomes for youth who participate in the services and programs: 80% of the families referred will engage in services (8 out of 10)

SECTION SEVEN – Assessment of Success Achieving Previous Performance Outcomes

Although performance outcome data for 2013-2014 may be incomplete because many jurisdictions were unable to implement programs until late in the year and data-producing structures are not yet in place, we are asking you to provide available data on your STSJP programs for each of the following parameters for 2013-2014 year. The inclusion of that information will help establish local and state baseline information on SSJP programs and may be useful in informing discussions about potential improvements to be made in your STSJP Plan.

- What were your projected performance outcomes in your 2012-2013 STSJP Plan for your proposed services and programs: The 2012-2013 STSJP Plan focused on the development of the Family Meeting Model. Due to delays in contracting for Family Team Meeting Facilitators and required training the service did not utilize STSJP Funding until November 2012. Four family team meetings were held from 11/2012 through 3/31/13. Two families were African-American and resided within the Hudson City School District. Performance outcomes were not met and a decision was made to focus the the 2013-2014 STSJP Plan on expanding The Family Support Program.
- Were there other positive outcomes for youth participating in STSJP services and programs? Many families that the program worked with have multiple siblings in the household therefore the staff have found that it is crucial to have the worker serve these "peripheral" children to increase positive family dynamics and provide limited case management services for these children also. The count of the siblings is not counted in the numbers for services.

Please provide the following information for your county or the jurisdiction served by your STSJP programs for 2013-2014, indicating if the geographic area is anything other than countywide: Hudson City School District

TTL number of youth under 16 arrested: 2014 to date - 23 youth

TTL number of youth admitted to detention programs: 2013 -18 2014- 4

Secure detention:	2013 - 3, 2014- 0
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Non-Secure detention	2013-15, 2014- 5
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TTL Number of youth placed out of their home as part of a disposition in a JD and/or PINS case:

Number of JDs placed with OCFS or LDSS:	2013-11, 2014- 0
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Number of PINS placed:	2013-7, 2014-0
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TTL Number of youth who received service and programs as a result of STSJP funding:	2013- 6 youth, 2014- 3 additional youth
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COMMENTS

Please assess whether the services and programs in your 2013-2014 STSJP Plan achieved the projected reductions in detention utilization and residential placements and other performance outcomes. If they did not, what were the barriers?

Are there any changes in allocations or practices planned for 2014-2015 based on experiences in 2013-2014? Please list those changes.

**SECTION EIGHT – Cooperative Applications Submitted Jointly by Two or More Counties
(Complete this section only if this is a joint application)**

Two or more eligible local jurisdictions (counties) may join together to establish, operate, and maintain supervision and treatment services for juveniles programs and may make and perform agreements in connection therewith . Counties submitting such applications must provide the following information:

- Describe the provisions for the proportionate cost to be borne by each county:
- Describe the manner of employment of personnel across and between counties in the cooperative:
- Identify whether a single fiscal officer shall be the custodian of the funds made available for STSJP:

SECTION NINE– Additional Comments

APPROVAL OF THE CHIEF EXECUTIVE OFFICER

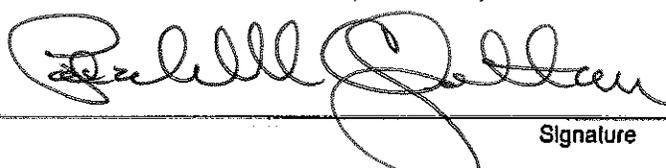
As Chief Executive Officer of the applicant municipality named on Page 1, I certify that I approve of this Supervision and Treatment Services for Juveniles Program Plan.

Patrick M Grattan

Name (Please Print)

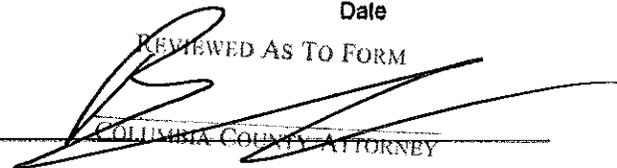
Date

7/14/14

X 

Signature

REVIEWED AS TO FORM


COLUMBIA COUNTY ATTORNEY

INSTRUCTIONS:

Instructions for properly processing an STSJP plan.

- Once you have opened a copy of the OCFS-2121 form, please immediately use the "Save As" function in Microsoft Word to save a copy of the document on your computer.
- Please save your STSJP plan using the following format; (Somewhere County 2014-2015 STSJP Plan)
- Work from the "saved" county plan document using it to record all of your county's information.
- Once you have satisfactorily completed entering the required data, save the document, print the plan.
- Then have the person named in the plan as the CEO sign the hard copy of the document.
- Upload the signed copy of the plan and send it to OCFS via the STSJP email address at ocfs.sm.stsjp@ocfs.ny.gov