



## Office of Children and Family Services

ANDREW M. CUOMO  
Governor

SHEILA J. POOLE  
Acting Commissioner

August 11, 2015

Dear Chief Executive Officer,

Thank you for submitting Oswego Supervision and Treatment Services for Juveniles Program (STSJP) plan for Fiscal Year (FY) 2016. Your plan has been reviewed by the Office of Children and Family Services (OCFS) and I am pleased to inform you that your county's STSJP plan has been **approved**.

Oswego is eligible to receive 62% State reimbursement for STSJP expenditures up to the capped STSJP allocation amount. Your Oswego will continue to receive 49% State reimbursement for eligible detention services expenditures up to the capped allocation amount. If your municipality shifts a portion of its detention allocation into its STSJP plan, your municipality will receive 62% State reimbursement if such shifted funds are spent on STSJP eligible expenditures. Oswego may make an initial detention allocation shift or increase the amount of the detention allocation shift until December 31, 2015. If Oswego plans to shift its detention allocation for STSJP eligible expenses, please submit a request on official letterhead to Cara Korn and email it to [stsip@ocfs.ny.gov](mailto:stsip@ocfs.ny.gov) outlining the amount that will be shifted and the type of programming or services the re-purpose detention funds will be used for under STSJP. An amend STSJP plan will also need to be submitted, if (Oswego) shifts its detention allocation for STSJP eligible expenses

All STSJP claims must be submitted electronically via the Juvenile Detention Automated System (JDAS) for the service period April 1, 2015 to March 31, 2016. Questions on all aspects of claiming process should be directed to Daniel Hulihan at (518) 473-4511 or at [Daniel.Hulihan@ocfs.ny.gov](mailto:Daniel.Hulihan@ocfs.ny.gov).

Thank you for your continued partnership as we reform the juvenile justice practices in New York State by safely engaging youth and their family through innovating alternative to placement and detention programs.

If you have any questions, please email us at [stsip@ocfs.ny.gov](mailto:stsip@ocfs.ny.gov) and write "STSJP Plan Questions" in the subject line so that we may best assist you in a timely manner. You can direct all STSJP inquiries to Cara Korn at (518) 408-3999 or [Cara.Korn@ocfs.ny.gov](mailto:Cara.Korn@ocfs.ny.gov) and Shawn Chin-Chance at (212) 961-4110 or [Shawn.Chin-Chance@ocfs.ny.gov](mailto:Shawn.Chin-Chance@ocfs.ny.gov).

Sincerely,

A handwritten signature in black ink, appearing to read "Joseph Mancini".

Joseph Mancini  
Associate Commissioner  
DJJOY Office of Community Partnerships

NEW YORK STATE  
OFFICE OF CHILDREN AND FAMILY SERVICES  
**SUPERVISION AND TREATMENT SERVICES FOR JUVENILE PROGRAM (STSJP)**  
**FISCAL YEAR (FY) 2016 ANNUAL PLAN**

STSJP Plans are due to the Office of Children and Family Services (OCFS) by 06 / 22 / 2015

Plans should be submitted to: [ocfs.sm.stsjp@ocfs.ny.gov](mailto:ocfs.sm.stsjp@ocfs.ny.gov)

Please ensure that the title “**Supervision and Treatment Services for Juveniles Plan**” and your municipality name are in the subject field to facilitate the timely review of your STSJP Plan. **Note:** Fiscal Year (FY) 2016 replaces the term State Fiscal Year (SFY) 2015-16 and FY 2015 replaces the term SFY 2014-15.

Please direct any STSJP Plan questions to either:

[Shawn.Chin-Chance@ocfs.ny.gov](mailto:Shawn.Chin-Chance@ocfs.ny.gov)

PH. 212-961-4110

[Cara.Korn@OCFS.ny.gov](mailto:Cara.Korn@OCFS.ny.gov)

PH. 518-408-3999

<b>SECTION ONE- Municipal Information</b>	
NAME OF MUNICIPALITY: Oswego County	
STSJP LEAD AGENCY: Oswego County DSS	STSJP LEAD PERSON: Gregg Heffner
STSJP LEAD PHONE NUMBER: 315-963-5000	STSJP LEAD E-MAIL: <a href="mailto:christine.patrick@dfa.state.ny.us">christine.patrick@dfa.state.ny.us</a>

<b>SECTION TWO – List of Programs and Services to be Funded</b>			
In this section, list the exact name of each program who have received STSJP funds, along with the projected amount of STSJP funds to be used for each. If this is a rollover program, please answer questions that are relevant to the funded program:			
Program One-Name	JCAP	Type of Program	ATD
<b>Total Program Expenses</b>	<b>\$ 91,760</b>	<b>Rollover Funded Program</b>	<input type="checkbox"/> Yes <input checked="" type="checkbox"/> No
1. Please indicate specific zip codes that your plan targets:	13069	13167	
	13601	13114	
	13036	13126	
	13135	13131	
	13074	13042	
2. How will the program reduce the number of youth who are detained or in residential placement? JCAP targets youth who have appeared in court and are awaiting final disposition or have been brought to court via a warrant. This population has been shown to be at greatest risk of detention or placement. Risks increase dramatically waiting for disposition and orders when youth are left without intervention due to dependency on their voluntary participation. Supportive services meant to divert from adjudication and/or placement are provided through the JCAP program, Preventive Services, and referrals to FFT. Referrals are accepted from Family Court and through DSS Staffing Process. Length of time in service is based on needs of youth and reduction of problematic behavior.			
3. How will the program be family focused? Children remain in their home while enrolled in JCAP; they maintain their connections to community and school. JCAP program has home visits with the child and family multiple times /week, based on the identified need. FFT also meets with the child and family in the home to engage in the therapy process. FFT is also available to the family by phone as needed for crisis counseling and/or interventions. Family identifies issues/needs/concerns that are addressed during family therapy sessions.			
4. Can the program be replicated across multiple locations?			

JCAP is currently provided to families in multiple school districts.

5. What is the projected number of youth that are served by this STSJP funded program?  
 21 were served in 2014. Program can serve approximately 30.

6. If program is being used as an ATD and an ATP, how will it serve both populations of youth?  
 N/A

7. If the program was used during FY 2015, please assess whether the service or program achieved the projected reductions in detention utilization and/or residential placements and other performance outcomes.  
 Outcomes are in regard to a reduction in YASI dynamic risk, appearance at court, re-arrest and placement in detention or out of the home. A reduction in dynamic risk occurred in 14 of the 16 JCAP cases closed successfully in 2014, or 88% of the youth involved, there were no issues with court appearances, 14 of the 16 had no re-arrest, or 88%, and none of the youth were placed in either detention or out of the home.

8. What were the barriers if not met? N/A

Did the program receive STSJP funds for FY 2015?  Yes No If Yes, answer the questions below:

1. When did the program start using FY 2015 STSJP Funds? 4.1.15

2. What was the average length of stay for youth in program or service? 6 months

3. How many youth received services in the program during FY 2015? 21

Program Two-Name	FFT	Type of Program	ATD
<b>Total Program Expenses</b>	\$ 63,523	<b>Rollover Funded Program</b>	<input type="checkbox"/> Yes <input checked="" type="checkbox"/> No
1. Please indicate specific zip codes that your plan targets:	13069	13167	
	13601	13114	
	13036	13126	
	13135	13131	

2. How will the program reduce the number of youth who are detained or in residential placement?  
 FFT targets youth who have an increase in risk factors including but not limited to, school problems, substance use, family conflict, criminal behavior. This population is at great risk of detention or out of home placement. FFT works with the entire family as well as other systems in the community including DSS and the local school districts to globalize the skills learned in family therapy to decrease the risk of out of home placement and to prevent a relapse in negative behavior. FFT meets with all family members weekly for 12-26 weeks and facilitates weekly assessments in family therapy to monitor risk factors within in the family.

3. How will the program be family focused?  
 Functional Family therapy is a family based counseling program. FFT works with all family members in the home for 12-26 weeks. There are 3 phases of FFT including Engagement Motivation/Behavior Change and Generalization. The first phase works on increasing hope and decreasing blame and negativity for all family members. The 2nd phase focuses on ways to change the behavior between family members. The 3rd phase focuses on ways to prevent relapse and generalize the skill within the family system and the community.

4. Can the program be replicated across multiple locations?

Yes, if staff are trained in the model. FFT is currently serving families in multiple school districts in Oswego County.

5. If the program was used during FY 2015, were the performance outcomes met and describe the outcomes?

Yes

We projected 80% of families would successfully complete FFT. 80% of families completed the FFT program.

100% of youth did not go into out of home placement.

6. What were the barriers if not met?

N/A

7. If program was used as an ATD and an ATP, how was it used to serve both populations of youth?

N/A

8. What is the projected number of youth that will be served by this STSJP – funded program? 12

Did the program receive STSJP funds for FY 2015?  Yes No If Yes, answer the questions below:

1. When did the program start using FY 2015 STSJP Funds? 4.1.15

2. What was the average length of stay for youth in program or service? 16 weeks

3. How many youth received services in the program during FY 2015? 9

<b>Program Three -Name</b>	Youth Court	<b>Type of Program</b>	ATD
<b>Total Program Expenses</b>	\$ 13,640	<b>Rollover Funded Program</b>	<input type="checkbox"/> Yes <input checked="" type="checkbox"/> No
1. Please indicate specific zip codes that your plan targets:	13126	13069	
	13036	13074	
	13114	13135	
	13145	13142	
	13302		

2. How will the program reduce the number of youth who are detained or in residential placement?

Youth Court receives referrals for first time low level offenders who are referred by local law enforcement, DSS and schools for minor offenses. Referrals are diverted from probation and family court system and sent directly to Youth Court as the first step in the juvenile justice system. This program helps to teach offenders about the legal system and give them the opportunity to constructively assume responsibility for their actions before they ever reach probation or family court.

**3. How will the program be family focused?**

In order for youth to participate in the Youth Court program there must be a parent/guardian present and they must consent to assist their child in fulfilling all the requirements of the program. Parents are required to participate at every level of the Youth Court program.

**4. Can the program be replicated across multiple locations?**

There are currently over 70 Youth Court (also known as peer /teen/school courts) across New York State. In Oswego County we currently have two Youth Court sites (Fulton and Oswego) and can accept referrals from across the entire county. If referrals increase a third site in Pulaski can also be used to hold court hearings.

**5. If the program was used during FY 2015, were the performance outcomes met and describe the outcomes?**

Youth Court: Five offenders referred for drug/alcohol related offenses received and completed outpatient drug/alcohol counseling through Farnham Family Services. Also 76% of offenders successfully completed the Youth Court program.

**6. What were the barriers if not met?**

The number of appropriate referrals for the program was not as expected. One offender that was referred to the program was arrested a second time before they were able to begin the Youth Court program, two offenders never attending their first meeting to start the program, and five offenders did not complete due to lack of parental support to complete program requirements (i.e. transporting to community service).

**7. If program was used as an ATD and an ATP, how was it used to serve both populations of youth?**

N/A

**8. What is the projected number of youth that will be served by this STSJP – funded program? 50**

**Did the program receive STSJP funds for FY 2015?  Yes      No      If Yes, answer the questions below:**

1. When did the program start using FY 2015 STSJP Funds?      4.1.15

2. What was the average length of stay for youth in program or service?      4 months

3. How many youth received services in the program during FY 2015?      57

NEW YORK STATE  
 OFFICE OF CHILDREN AND FAMILY SERVICES  
**SUPERVISION AND TREATMENT SERVICES**  
**FOR JUVENILE PROGRAM (STSJP)**  
**FISCAL YEAR (FY) 2016 ANNUAL PLAN - ADDENDUM**

<b>Program Four-Name</b>	MST	<b>Type of Program</b>	<b>ATD</b>
<b>Total Program Expenses</b>	\$ 64650	<b>Rollover Funded Program</b>	<input type="checkbox"/> Yes <input checked="" type="checkbox"/> No
1. Please indicate specific zip codes that your plan targets:		13132	
		13126	
		13069	
		13114	
		13074	
		2. How will the program reduce the number of youth who are detained or in residential placement? MST targets youth who have an increase in risk factors of criminal behavior including but not limited to school problems, substance use, family conflict, and police contact. This population is at great risk of detention or out of home placement. MST works with the entire ecological system including the local schools and the community. MST focuses primarily on empowering the parent to make changes within the family system. This may include but is not limited to an increase in monitoring and supervision, an increase with the parent and school link and an increase in pro social behaviors.	
3. How will the program be family focused? The MST intervention is facilitated within the home or local community. MST meets with the family 3 times a week for 3-5 months. MST focuses primarily on empowering the parent to make changes within the family system, while providing on-going support. MST assesses the family's progress weekly. Therapists are available to families 24 hrs. a day and provide crisis intervention as needed.			
4. Can the program be replicated across multiple locations? Yes if trained in the MST mode. MST works with multiple school districts within the county.			
5. If the program was used last SFY, were the performance outcomes met and describe the outcomes? Performance targets were for 80% of youth to complete the MST intervention successfully. 74% of our youth completed the program successfully. 85% of youth were still living in the home vs. a residential placement setting after completing the MST intervention.			
6. What were the barriers if not met? Some of the youth did not complete MST because they were placed.			

7. If program was used as an ATD and an ATP, how was It used to serve both populations of youth?

NA

8. What is the projected number of youth that will be served by this STSJP – funded program? 6

**Did the program receive STSJP funds FY 2015?**  **Yes**  **No** **If Yes, answer the questions below:**

1. When did the program start using FY 2015 STSJP Funds? 4.1.15

2. What was the average length of stay for youth in program or service? 5 months

3. How many youth received services in the program during FY 2015? 6

<b>Program Five-Name</b>		<b>Type of Program</b>	
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<b>Total Program Expenses</b>	<b>\$</b>	<b>Rollover Funded Program</b>	<input type="checkbox"/> <b>Yes</b> <input type="checkbox"/> <b>No</b>
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1. Please indicate specific zip codes that your plan targets:		

2. How will the program reduce the number of youth who are detained or in residential placement?

3. How will the program be family focused?

4. Can the program be replicated across multiple locations?

5. If the program was used last SFY, were the performance outcomes met and describe the outcomes?

**SECTION THREE – Analysis of Communities**

Provide an analysis that identifies the neighborhoods or communities from which the greatest number of juvenile delinquents, juvenile offenders and persons in need of supervision (PINS) are remanded to detention or residentially placed. Are these the communities and neighborhoods served in the previous years' approved plan, if not, what has changed?

Oswego County is primarily rural with two cities and nine school districts. One of the nine districts, Central Square, encompasses a large geographic area.

The cities of Fulton and Oswego continued to have the highest number of JD & PINS petitions filed.

According to YASI dynamic risk factor domains, the highest need areas for at risk youth continued to be family issues, legal history, school issues, skills, mental health and violent history.

Crimes that are most concerning in the community and that could result in placement continue to be: sexual assaults, weapon's possession, use of and sale of illicit substances, and being physically combative to caregivers.

The high risk factors and communities/areas with highest use are the same as were served in the previous year's plan.

**SECTION FOUR – Disparity**

In this section, please provide information indicating whether the use of detention or residential placement in your service area exhibits a significant racial or ethnic disparity or disproportionality. Please note that when looking for disparity, highlight, with the use of accurate data, youth who given comparable levels of need, do not receive equal utilization of services. Seek out all decision points to illustrate usage. When looking for disproportionality, identify any population groups who are underrepresented in a larger population and then overrepresented in a subset population. For example, population group A represents 15 percent of the general population but represents 75 percent of the detention population. If you currently do not measure these variables, please include your plan for data collection for Racial and Ethnic Disparities across your system. If No disparities or disproportionalities exist in your system simply state that in the space below.

Oswego County is primarily composed of Caucasian youth. There is no evidence of a disproportion of placement for racial/ethnic youth. This information is consistent with last year's report.

If such disproportionality exists, describe how the service/program proposed for funding will address this disparity.

N/A

**SECTION FIVE – Strategy**

**Justification and Overall Strategy** – The purpose of STSJP funds is to establish supports and services for youth who, absent these services, are likely to be detained or placed. Funds should therefore be clearly targeted to meet the needs of the types of youth who in the past have been admitted to detention or residential placement. With this specific purpose in mind, describe the strategy devised by your collaborative partners (list your collaborative partners) to address the STSJP Funding objective through the programs chosen in Section Two.

Collaborative partners include: Oswego County Probation Department, Oswego County Youth Court, Cayuga Centers. Oswego County continues to show that a team approach and collaboration between agencies can provide effective programming for at risk youth. Oswego County spent \$105,428 in 2009 for non-secure detention, \$53,768 of which was a county expense. The cost in 2010 was \$110,060 of which \$57,235 was a county expense. Oswego County had zero non-secure detention placements in 2011. 2012 cost for non-secure detention was \$10,447 of which \$5,328 was a county expense. 2013 non-secure cost was \$9850. Non-secure cost for 2014 is \$21,193.

Oswego County spent \$89,384 in 2009 for secure detention, \$45,586 of which was local expense. The cost in 2010 was \$25,797 of which \$13,156 was local expense. The cost in 2011 was \$131,565 of which \$67,098 is county expense. 2012 cost was \$147,278; \$75,112 was local expense. Expenses for 2013 & 2014 are unavailable at this time.

**SECTION SIX – Outcomes**

**Performance Outcomes** – For FY 2016, provide the projected performance outcomes for your proposed services and programs, being sure to include: An estimate of the anticipated reductions in detention utilization and residential placements.

JCAP: reduction in dynamic risk of 60% of cases, reduction in needs as stated in pre and post testing provided by FFT, 90% positive court appearances, a reduction in re-arrest of 75% of cases, improvement in school attendance or suspension rate in 60% of cases. JCAP has shown successful outcomes in 75% of youth served since program implementation.

FFT-Our goal is to have 0 residential /detention placements. Our goal continues to be to have a 80% successful completion rate of the Functional Family Therapy intervention with our JCAP adolescents.

MST- Our goal is to have 0 residential/detention placements. Additionally, outcomes were to have 80% of MST youth successfully complete the MST intervention. During the fiscal year 74% of MST youth completed the program and 85% avoided out of home

Other projected positive outcomes for youth who participate in the services and programs:  
 NOTE: THIS INFORMATION IS A CONTINUATION OF SECTION SIX PERFORMANCE OUTCOMES; IT IS ENTERED HERE AS FORM DID NOT ALLOW SPACE FOR ALL RELEVANT INFORMATION;

Youth Court: The goal of Youth Court is to have at 80% of referred offenders successfully complete the Youth Court program. Also all offenders who are referred for drug and alcohol offenses will receive outpatient drug/alcohol counseling through Farnham Family Services.

Are there any changes in allocations or practices planned for FY 2016 based on experiences in FY 2015, please list those changes:

N/A

**SECTION SEVEN– Comments**

NOTE: THIS INFORMATION IS A CONTINUATION FROM SECTION FIVE: STRATEGY. IT IS ENTERED HERE AS FORM DID NOT ALLOW SPACE FOR ALL RELEVANT INFORMATION;

JCAP: JCAP has been successful in providing services to youth while in the home and community in a collaborative way while also providing a best practice component (FFT) to ensure continued success. A respite component was added and has provided emergency relief for youths and families while allowing services to ameliorate the reasons for the crisis situation. These are the youths who would have been placed in detention or out of the home in the past. JCAP has been shown to be successful in the families where youth are facing family court adjudication and disposition and offering an alternative to detaining or placing those youths. JCAP has expanded to allow the service to be available for all parts of the county.

FFT: FFT-Functional Family Therapy (FFT) is an empirically grounded, well-documented and highly successful family intervention program for youth with identified issues and concerns. While FFT targets youth aged 11-18, younger siblings of referred adolescents often become part of the intervention process. Each phase of FFT includes specific goals, assessment foci, specific techniques of intervention, and therapist skills necessary for success within the family. The phase based goals of FFT help to build a new context that help adolescents remain in the home. FFT therapists work with youth and their families by decreasing the intense negativity (blaming hopelessness) so often characteristic of these families. FFT therapists work to change behavior: reduce and eliminate the problem behaviors and accompanying family relational patterns through behavior change interventions that are individualized to families.

YOUTH COURT: Youth Court is the first step in the juvenile justice process and the first diversion program. As referrals are received directly from law enforcement a vast majority of the youth referred to the program will never have to formally enter the justice system and divert more cases from Probation and Family Court. These 50+ youth will also be exposed to other leadership programs and positive peer/mentor interactions during community service projects and programs that are run by the Oswego City-County Youth Bureau.

MST: MST- Multisystemic Therapy (MST) is an intensive, evidence-based, family and community based treatment that addresses the multiple determinants of serious anti-social behavior in juveniles. MST targets youth aged 11-18. The primary goals of MST are to address the multiple factors known to be related to delinquency across the key settings or systems, strive to promote behavior change in the youth's natural environment, and empower parents with the skills and resources needed to independently address the difficulties that arise in raising teenagers and to empower youth to cope with family, peer, school and neighborhood problems.

Diversion strategies and intensive home based interventions have proven successful in stabilizing families and thus the behaviors of youth. Non-secure detention was utilized five times in 2013 for a total of 38 days. Non-secure detention for 2014 was used on nine occasions by 3 consumers for a total of 71 bed days. Secure detention data for 2013 & 2014 is incomplete at this time

TTL number of youth under 16 arrested in Oswego County in 2014: 129

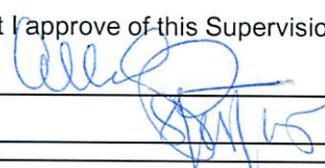
<b>SECTION EIGHT– Plan Amounts</b>		
<b>Instructions:</b>		
A. Enter all program expenses in Program Services tab.		
B. Specify State Reimbursements for this plan (lines 6-9)		
<b>Expenses</b>		
1. Program Expenses (from Program Services)	\$233,573	
2. State Reimbursement (Line 1* 0.62)		\$144,815
<b>Available Reimbursements</b>		
3. STSJP Allocation	\$ 63,523	
4. Detention Allocation	\$277,456	
5. JDAI	0	
<b>Reimbursements for this Plan</b>		
6. STSJP Allocation		\$ 63,523
7. Detention Allocation being shifted to STSJP (if applicable)		\$ 81,292
8. JDAI (if applicable)		0
9. FY 2015 Rollover (if applicable)		0
10. Total Reimbursements (Lines 6-9)		\$144,815
<b>State and Local Totals</b>		
11. State Share Amount (Line 10)		\$144,815
12. Local Share Amount (Line 1-10)		\$ 88,758

<b>SECTION NINE– Approval</b>		
<b>Approval of the Chief Executive Officer</b>		
As STSJP Lead for	Oswego County	Municipality, I certify that the CEO
Kevin Gardner		has reviewed and approved the 2015-2016 plan.
Date: 07 / 10 / 2015	STSJP Lead Gregg Heffner	STSJP Lead Gregg Heffner
	User ID: 35B395	Printed Name:

**INSTRUCTIONS:**

Instructions for properly processing an STSJP plan.

- Once you have opened a copy of the OCFS-2121 form, please immediately use the "Save As" function in Microsoft Word to save a copy of the document on your computer.
- Please save your STSJP plan using the following format; (Municipality Name.2015-2016 STSJP Plan)
- Work from the "saved" plan document using it to record all of your municipality's information. Please use the document OCFS- 2121A to document additional STSJP programs.
- Once you have satisfactorily completed entering the required data, save the document.
- Section Nine must be completed prior to OCFS review of STSJP Plan
- Upload completed plan and send it to OCFS via the STSJP email address at [ocfs.sm.stsjp@ocfs.ny.gov](mailto:ocfs.sm.stsjp@ocfs.ny.gov)

<b>Approval of the OCFS STSJP Program Lead</b>		
As OCFS STSJP reviewer, I certify that I approve of this Supervision and Treatment Services for Juveniles		
Program Plan for		Municipality and 2015-2016 fiscal year.
Date:	User ID:	Printed Name: