



Office of Children  
and Family Services

ANDREW M. CUOMO  
Governor

SHEILA J. POOLE  
Acting Commissioner

August 11, 2015

Dear Chief Executive Officer,

Thank you for submitting Columbia Supervision and Treatment Services for Juveniles Program (STSJP) plan for Fiscal Year (FY) 2016. Your plan has been reviewed by the Office of Children and Family Services (OCFS) and I am pleased to inform you that your county's STSJP plan has been **approved**.

Columbia is eligible to receive 62% State reimbursement for STSJP expenditures up to the capped STSJP allocation amount. Your Columbia will continue to receive 49% State reimbursement for eligible detention services expenditures up to the capped allocation amount. If your municipality shifts a portion of its detention allocation into its STSJP plan, your municipality will receive 62% State reimbursement if such shifted funds are spent on STSJP eligible expenditures. Columbia may make an initial detention allocation shift or increase the amount of the detention allocation shift until December 31, 2015. If Columbia plans to shift its detention allocation for STSJP eligible expenses, please submit a request on official letterhead to Cara Korn and email it to [stsip@ocfs.ny.gov](mailto:stsip@ocfs.ny.gov) outlining the amount that will be shifted and the type of programming or services the re-purpose detention funds will be used for under STSJP. An amend STSJP plan will also need to be submitted, if (Columbia) shifts its detention allocation for STSJP eligible expenses

All STSJP claims must be submitted electronically via the Juvenile Detention Automated System (JDAS) for the service period April 1, 2015 to March 31, 2016. Questions on all aspects of claiming process should be directed to Daniel Hulihan at (518) 473-4511 or at [Daniel.Hulihan@ocfs.ny.gov](mailto:Daniel.Hulihan@ocfs.ny.gov).

Thank you for your continued partnership as we reform the juvenile justice practices in New York State by safely engaging youth and their family through innovating alternative to placement and detention programs.

If you have any questions, please email us at [stsip@ocfs.ny.gov](mailto:stsip@ocfs.ny.gov) and write "STSJP Plan Questions" in the subject line so that we may best assist you in a timely manner. You can direct all STSJP inquiries to Cara Korn at (518) 408-3999 or [Cara.Korn@ocfs.ny.gov](mailto:Cara.Korn@ocfs.ny.gov) and Shawn Chin-Chance at (212) 961-4110 or [Shawn.Chin-Chance@ocfs.ny.gov](mailto:Shawn.Chin-Chance@ocfs.ny.gov).

Sincerely,

Joseph Mancini  
Associate Commissioner  
DJJOY Office of Community Partnerships

NEW YORK STATE  
OFFICE OF CHILDREN AND FAMILY SERVICES  
**SUPERVISION AND TREATMENT SERVICES FOR JUVENILE PROGRAM (STSJP)**  
**FISCAL YEAR (FY) 2016 ANNUAL PLAN**

STSJP Plans are due to the Office of Children and Family Services (OCFS) by 6 / 29 / 2015

Plans should be submitted to: [ocfs.sm.stsjp@ocfs.ny.gov](mailto:ocfs.sm.stsjp@ocfs.ny.gov)

Please ensure that the title **“Supervision and Treatment Services for Juveniles Plan”** and your municipality name are in the subject field to facilitate the timely review of your STSJP Plan. **Note:** Fiscal Year (FY) 2016 replaces the term State Fiscal Year (SFY) 2015-16 and FY 2015 replaces the term SFY 2014-15.

Please direct any STSJP Plan questions to either:

[Shawn.Chin-Chance@ocfs.ny.gov](mailto:Shawn.Chin-Chance@ocfs.ny.gov) PH. 212-961-4110

[Cara.Korn@OCFS.ny.gov](mailto:Cara.Korn@OCFS.ny.gov) PH. 518-408-3999

SECTION ONE- Municipal Information	
NAME OF MUNICIPALITY: Columbia County	
STSJP LEAD AGENCY: Columbia County Dept. of Social Services	STSJP LEAD PERSON: Dawn Beaumont, Prevention Supervisor
STSJP LEAD PHONE NUMBER: 518 828 9411 ext.2131	STSJP LEAD E-MAIL: Dawn.Beaumont@dfa.state.ny.us

SECTION TWO – List of Programs and Services to be Funded			
In this section, list the exact name of each program who have received STSJP funds, along with the projected amount of STSJP funds to be used for each. If this is a rollover program, please answer questions that are relevant to the funded program:			
Program One-Name	Family Support Services Program	Type of Program	ATD/ATP
<b>Total Program Expenses</b>	\$ 100,000	<b>Rollover Funded Program</b>	<input type="checkbox"/> Yes <input checked="" type="checkbox"/> No
1. Please indicate specific zip codes that your plan targets:	12534		
2. How will the program reduce the number of youth who are detained or in residential placement? The program provides a strength based family support program that includes utilizing a family team meeting model, family systems education, encourages family involvement and offers peer to peer support through groups. The program employs parent empowerment along with other family supports that include visits to the home, school, transportation to court, appointments, recreational activities and respite.			
3. How will the program be family focused? The program will utilize various strength based components including but not limited to family team meetings, family empowerment and support. Family involment and voice will be encouraged.			
4. Can the program be replicated across multiple locations? Yes. School based prevention services are present in three of the largest school districts in Columbia County. These programs all utilize and promote strength based services in which family are engaged, supported and family voice is encouraged.			

5. What is the projected number of youth that are served by this STSJP funded program?

30

6. If program is being used as an Alternative to Detention (ATD) and an Alternative to Placement (ATP), how will it serve both populations of youth?

There is a long standing over representation of Hudson City School District children in both detention and in placement. The Family Support Services Program will serve the Junior and Senior High School's children with a priority focus on African-American children and families.

7. If the program was used during FY 2015, please assess whether the service or program achieved the projected reductions in detention utilization and/or residential placements and other performance outcomes.

Only one youth was placed during FY 2015. Overall detention utilization and residential placements continue to be reduced.

8. What were the barriers if not met? n/a

**Did the program receive STSJP funds for FY 2015?**  Yes  No **If Yes, answer the questions below:**

1. When did the program start using FY 2015 STSJP Funds? 4/1/14

2. What was the average length of stay for youth in program or service? 9 - 12 months

3. How many youth received services in the program during FY 2015? 14 targeted youth and 36 additional youth (siblings)

Program Two -Name		Type of Program	
Total Program Expenses	\$	Rollover Funded Program	<input type="checkbox"/> Yes <input type="checkbox"/> No
1. Please indicate specific zip codes that your plan targets:			
[REDACTED]			
[REDACTED]			
[REDACTED]			
2. How will the program reduce the number of youth who are detained or in residential placement?			
3. How will the program be family focused?			

4. Can the program be replicated across multiple locations?

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5. If the program was used during FY 2015, were the performance outcomes met and describe the outcomes?

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6. What were the barriers if not met?

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7. If program was used as an ATD and an ATP, how was it used to serve both populations of youth?

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8. What is the projected number of youth that will be served by this STSJP – funded program? \_\_\_\_\_

**Did the program receive STSJP funds for FY 2015?**  Yes  No **If Yes, answer the questions below:**

1. When did the program start using FY 2015 STSJP Funds? \_\_\_\_\_

2. What was the average length of stay for youth in program or service? \_\_\_\_\_

3. How many youth received services in the program during FY 2015? \_\_\_\_\_

Program Three -Name	Type of Program	
Total Program Expenses	\$	Rollover Funded Program
		<input type="checkbox"/> Yes <input type="checkbox"/> No
1. Please indicate specific zip codes that your plan targets:		
2. How will the program reduce the number of youth who are detained or in residential placement?		

3. How will the program be family focused?

4. Can the program be replicated across multiple locations?

5. If the program was used during FY 2015, were the performance outcomes met and describe the outcomes?

6. What were the barriers if not met?

7. If program was used as an ATD and an ATP, how was it used to serve both populations of youth?

8. What is the projected number of youth that will be served by this STSJP – funded program? \_\_\_\_\_

**Did the program receive STSJP funds for FY 2015?  Yes  No If Yes, answer the questions below:**

1. When did the program start using FY 2015 STSJP Funds? \_\_\_\_\_

2. What was the average length of stay for youth in program or service? \_\_\_\_\_

3. How many youth received services in the program during FY 2015? \_\_\_\_\_

**SECTION THREE – Analysis of Communities**

Provide an analysis that identifies the neighborhoods or communities from which the greatest number of juvenile delinquents, juvenile offenders and persons in need of supervision (PINS) are remanded to detention or residentially placed. Are these the communities and neighborhoods served in the previous years' approved plan, if not, what has changed?

Columbia County Youth admitted to detention:

	2011	2012	2013	2014	2015 (5/31/15)
Total Youth					
Secure, Non-Secure, Mixed	10	22	18	11	5
Non-Secure only	8	18	15	9	5
Secure	1	4	3	2	0

Columbia County JD/PINS Placements

	2011	2012	2013	2014	2015 (5/31/15)
Family Foster Care	0	1	1	0	0
Facility (Inc Group Home)	9	14	17	3	3

Inpatient Diagnostics - JD/PINS

	2011	2012	2013	2014	2015 (5/31/15)
	1	9	11	2	0

Columbia County has reduced its first time placement rate from a high of 6.8 in 2010 to 3.8 in 2013. However, the County remains significantly above the New York State rate of 1.6% and continues to be ranked with other high first time placement rate counties. In addition, a disproportionate percentage of placements have involved African-American families who reside within the Hudson City School District (HCSD). Of the 11 children who were placed in detention in 2014, 5 children (45%) were biracial or African-American and 5 children (45%) resided within the Hudson City School District at the time of remand. In 2015 to date, 3 children have been placed in detention. Three were African-American and 3 resided in the Hudson City School District at the time of remand.

The racial disparity continues to be evident in the placement data. Of the 3 JD/PINS children placed in foster care in 2014, 2 were African-American or biracial and 3 resided in a residential or group home level of foster care. In 2015 to date (6/30/15), 3 JD/PINS children have been placed in foster care. Two were African-American and both were placed in residential or group home level of foster care.

Hudson is a small rural city with significant challenges. According to the 2000 census, 36 percent of all Hudson families with children and 50 percent of families with children under the age of five live below the poverty level. Households headed by single females are even more impoverished at 54 percent.

There is limited local transportation which creates barriers to service access. Lack of affordable housing and employment opportunities also contribute to an economically distressed community.

The Hudson High School graduation rate of 59 percent falls well below the New York State standard of 80 percent. The dropout rate

for the class of 2012 was 22% up from 16.4% for the class of 2011. Columbia County has a higher than New York State average for index values on both the youth drug and alcohol consequences index. In 2009, the Hudson City School District had a high number of reported school violence incidents which included intimidation, harrassment, menacing, or bullying.

Despite the many challenges experienced within the HCSD and the community at large there exists many strengths. The HCSD was the recipient of a Federal DOE "Promise Neighborhood" planning grant. This grant provides the community with many opportunities including but not limited to collecting, analyzing, and using data for decision making, learning, improvement and accountability; school reform; creating a complete continuum for children to successfully transition to college and career; integrating funding streams; enhancing early learning opportunities; building effective partnerships, and increasing youth participation in the arts and humanities community.

Columbia County has a rich history of collaboration amongst its human service providers. The Children's System of Care Collaborative is an example of county wide planning efforts addressing comprehensive services for children and families. A strong core of service providers have been focused on placement and detention reduction since the year 2000. Columbia County is currently participating in a regional juvenile justice consortium along with Albany, Schenectady, and Rensselaer Counties. The Capital Youth Justice Team partners are committed to overcoming issues , challenges, and barriers in the juvenile justice system. Recently the Consortium applied for and received a grant which will support the work of the Consortium After Care Committee along with the Vera Institute to improve re-entry, planning, coordinating and services for justice involved youth

**SECTION FOUR – Disparity**

In this section, please provide information indicating whether the use of detention or residential placement in your service area exhibits a significant racial or ethnic disparity or disproportionality. Please note that when looking for disparity, highlight, with the use of accurate data, youth who given comparable levels of need, do not receive equal utilization of services. Seek out all decision points to illustrate usage. When looking for disproportionality, identify any population groups who are underrepresented in a larger population and then overrepresented in a subset population. For example, population group A represents 15 percent of the general population but represents 75 percent of the detention population. If you currently do not measure these variables, please include your plan for data collection for Racial and Ethnic Disparities across your system. If no disparities or disproportionalities exist in your system simply state that in the space below.

Additional priorities include reducing the over representation of African-American and biracial children and families within the Columbia County child welfare system, particularly with detention and residential placement.

Of the 11 children who were placed in detention in 2014, 5 children (45%) were biracial or African- American and 5 children (45%) resided within the Hudson City School District at the time of remand. In 2015 to date, 3 children have been placed in detention. Three were African-American and 3 resided in the Hudson City School District at the time of remand.

The racial disparity continues to be evident in the placement data. Of the 3 JD/PINS children placed in foster care in 2014, 2 were African-American or biracial and 3 resided in a residential or group home level of foster care. In 2015 to date (6/30/15), 3 JD/PINS children have been placed in foster care. Two were African-American and both were placed in residential or group home level of foster care.

In 2013 Columbia County Data demonstrates the following black disparity rates. For unique children in SCR reports Columbia County's ratio decreased from 3.2 in 2012 to 2.7 and remains ranked in the high disparity category. For unique children in indicated SCR reports Columbia County's ratio decreased 4.6 to 3.2 and has fallen in rank from the extreme disparity category to the high disparity category. For unique children admitted to foster care Columbia County's ratio increased from 7.8 to 9.3 and is currently ranked in the extreme disparity ranking for NYS counties. Lastly, for unique children in foster care Columbia County's ratio increased from 3.6 to 7.4 and is currently ranked in the extreme category.

Columbia County is partnering with OCFS in a Disproportionate Minority Representation Initiative. Through this initiative the County has engaged in two race equity learning exchanges. One designed for community leaders and the second focused on Columbia County DSS staff. The over representation of African-American children continues in both detention and JD/PINS placements.

If such disproportionality exists, describe how the service/program proposed for funding will address this disparity.

The Family Support Services Program will specifically prioritize the African-American youth in the Junior and Senior High Schools of the Hudson City School District which has a long-standing over-representation of youth in both detention and placement.

**SECTION FIVE – Strategy**

**Justification and Overall Strategy** – The purpose of STSJP funds is to establish supports and services for youth who, absent these services, are likely to be detained or placed. Funds should therefore be clearly targeted to meet the needs of the types of youth who in the past have been admitted to detention or residential placement. With this specific purpose in mind, describe the strategy devised by your collaborative partners (list your collaborative partners) to address the STSJP Funding objective through the programs chosen in Section Two.

The Mental Health Association of Columbia and Greene Counties operates the Family Support Services Program. The Family Support worker has engaged with the youth and family to encourage them through Family Team Meeting and coordinating community services to identify needs to keep the youth at home and reduce the reliance on detention or residential placement. The worker has helped the family navigate the systems and support them while they safely care for their child at home. The worker has also empowered the youth to help engage them in their school, community and any treatment or services needed.

**SECTION SIX – Outcomes**

**Performance Outcomes** – For FY 2016, provide the projected performance outcomes for your proposed services and programs, being sure to include: An estimate of the anticipated reductions in detention utilization and residential placements.

Of the 30 families anticipated to be served during the year (04/01/15 - 03/31/16), 80% of the youth will remain at home to receive services and avoid detention or residential placement and inpatient diagnostic. There has been one JD/PINS foster placement in 2015 to date (5/31/15) and there were no detention or inpatient diagnostic placements during the same time frame.

Other projected positive outcomes for youth who participate in the services and programs:

80% of the families referred will engage in services (8 out of 10)

Are there any changes in allocations or practices planned for FY 2016 based on experiences in FY 2015, please list those changes:

An additional \$35,000 has been shifted from the County's Detention Allocation (on top of the \$25,000 that was shifted in FY 2015) to support the hiring of an additional part-time Family Support worker.

**SECTION SEVEN– Comments**

**SECTION EIGHT– Plan Amounts**

**Instructions:**

- A. Enter all program expenses in Program Services tab.
- B. Specify State Reimbursements for this plan (lines 6-9)

**Expenses**

1. Program Expenses (from Program Services)	\$161,290.32	
2. State Reimbursement (Line 1* 0.62)		\$100,000

**Available Reimbursements**

3. STSJP Allocation	\$40,000
4. Detention Allocation	\$187,673
5. JDAI	

**Reimbursements for this Plan**

6. STSJP Allocation	\$40,000
7. Detention Allocation being shifted to STSJP (if applicable)	\$60,000
8. JDAI (if applicable)	
9. FY 2015 Rollover (if applicable)	
10. Total Reimbursements (Lines 6-9)	\$100,000

**State and Local Totals**

11. State Share Amount (Line 10)	\$100,000
12. Local Share Amount (Subtract Line 11 from 10)	\$61,290.32

**SECTION NINE– Approval**

**Approval of the Chief Executive Officer**

As STSJP Lead for Columbia County Municipality, I certify that the CEO  
 Board of Supervisors Chairman Patrick M Grattan has reviewed and approved the 2015-2016 plan.

Date: 07 / 24 / 2015 STSJP Lead 10a317 STSJP Lead Dawn Beaumont  
 User ID: \_\_\_\_\_ Printed Name: \_\_\_\_\_

**INSTRUCTIONS:**

Instructions for properly processing an STSJP plan.

- a. Once you have opened a copy of the OCFS-2121 form, please immediately use the "Save As" function in Microsoft Word to save a copy of the document on your computer.
- b. Please save your STSJP plan using the following format; (Municipality Name 2015-2016 STSJP Plan)
- c. Work from the "saved" plan document using it to record all of your municipality's information. Please use the document OCFS- 2121A to document additional STSJP programs.
- d. Once you have satisfactorily completed entering the required data, save the document.
- e. Section Nine must be completed prior to OCFS review of STSJP Plan.
- f. Upload completed plan and send it to OCFS via the STSJP email address at [ocfs.sm.stsjp@ocfs.ny.gov](mailto:ocfs.sm.stsjp@ocfs.ny.gov)

**Approval of the OCFS STSJP Program Lead**

As OCFS STSJP reviewer, I certify that I approve of this Supervision and Treatment Services for Juveniles  
 Program Plan for Columbia Municipality and 2015-2016 fiscal year.

Date: 8/10/15 User ID: [Signature] Printed Name: A Campbell